SUSTAINABLE SOLAR EDUCATION PROJECT

# Bringing the Benefits of Solar to Low-Income Customers

May 18, 2017





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of Energy Resources









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## **Sustainable Solar Education Project**

 Provides information to state and municipal officials on strategies to ensure distributed solar electricity

1) Remains consumer friendly

2) Benefits low- and moderate-income households

 The project is managed by the CESA and is funded through the U.S. Department of Energy SunShot Initiative's Solar Training and Education for Professionals program.





#### **Sustainable Solar Education Project Resources**

The Sustainable Solar Education Project is developing a variety of educational resources solar equitability and consumer protection:

- Guides
- Webinars
- Online course material
- **In-person training**  $\bullet$

The project publishes a free monthly e-newsletter highlighting solar equitability and consumer protection news and from across the country.

www.cesa.org/projects/sustainable-solar



#### **Community Solar for Low- and Moderate-Income** Consumers

Thursday, June 1, 1-2 pm ET

Because community solar can be made accessible to renters and can include flexible terms, it holds promise for spreading the benefits of solar to low- and moderate-income (LMI) consumers. In this webinar, Kelly Roache, Senior Program Manager at Solstice, and David Miller, Senior Vice President at Alnine Bank

sustainable-solar



## Other Sustainable Solar Education Project Guides

- Solar Information for Consumers
- Publicly Supported Solar Loan Programs
- <u>Standards and Regulations for Solar</u> <u>Equipment, Installation, and Licensing</u> <u>& Certification</u>
- <u>Solar+Storage for Low- and Moderate-</u> <u>Income Communities</u>

#### Forthcoming:

• Consumer Protections for Community Solar



NOVEMBER 2014

Solar Information



#### Bentham Paulos, Principal, PaulosAnalysis

#### **Nate Hausman**, Project Director, Clean Energy States Alliance (Moderator)







#### Bringing the Benefits of Solar Power to Low-Income Consumers A guide for state policy makers

Clean Energy States Alliance (CESA) Webinar

May 18, 2017

Bentham Paulos, Principal

PaulosAnalysis.com



#### Project overview



- Clean Energy States
  Alliance (CESA.org)
  - State agencies and allied organizations
  - ✤ 17 members and 12 affiliates





- On homes and apartment buildings of lowincome residents
- Community solar that delivers benefits to lowincome people



On institutions that benefit low-income people



Job training and placement programs for unemployed and underemployed workers



Solar is competitive with retail power rates in 20 states. Will be in 42 states by 2020 under businessas-usual assumptions.

Source: GTM Research



- Solar can now save consumers money, and no one needs to save money more than low-income consumers
- Solar can be integrated into housing and poverty programs, reducing expenditures
- Existing solar policies can be adapted to better serve low-income consumers







"The sun shines on the rich and the poor alike. But when it comes to rain, the rich have better umbrellas."

> - Dushan Wegner, author



Low income people need help tapping the benefits of solar

Structural barriers: rental housing, lack of familiarity or priority, low credit scores,





#### **Recent studies**



#### State Policies to Communities' A By Ben Bovarnick and Darryl Banks

Supportive state and national polici affordable technology, have spurred installations increased 60 percent fr tricity.1 Market projections of solar pate another 60 percent increase in that more than 1 million residential triple the current market.3 Over the fell 7 percent, and installation prices California, New York, Massachusett expansion of solar deployment to m same benefits have not yet accrued f

Low-income households in the Unit income on energy costs than their h than twice the average for non-low-i percent-and four times the median of 13.3 percent compared to 3.3 percent the energy burden of low-income ho rates. Furthermore, as residential sol cant sources of renewable energy, po help alleviate the risk of a so-called e do not have access to renewable ener antiquated utility systems.

However, low- and middle-income l

- 1. Difficulty meeting credit require affordable leases for solar syster
- 2. Not being able to benefit from tax c insufficient income or inability to claim benefits
- 3. Status as tenants rather than homeowners, which means households do not control the roof-space necessary for installation of solar systems



#### Summary for Policymakers **BRIDGING THE SOLAR IN**

IAME

The rapid declin years has ushere spread uniform household inco

to energy costs,

lagged behind n

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To better unders

GW Solar Institut

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Note: The GW Solar Institute developed this working paper to stimulate timely discussion and inform policymakers on tools they can use to increase access and the affordability of solar energy, particularly for lower income households. Future refinements to this document will reflect ongoing feedback and incorporate additional emerging solutions. Please visit solar.gwu.edu to obtain the most recent version.

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#### **Summary of Findings**

- Solar energy could alleviate the financial burdens of lower income co will be necessary for solar to expand into this underserved market see
- Proven policies that make solar more accessible and affordable should be accessible and affordable energy metering (NEM) and the 30-percent federal Investment Tax Cr development programs such as the New Markets Tax Credit (NMTC)
- Emerging community/shared solar policies are a key tool for expandi should be extended in other states.



#### **Shared Renewa** Low- to Moderate-In POLICY GUIDELINES AND





#### LOW-INCOME SOLAR POLICY GUIDE

A road map to successful policies and programs that are creating access to solar technology and jobs nationwide.



Sha



#### Overview



#### Some myths



The range of ideas



Strategies for policymakers



Discussion



State-wide Residential Solar Breakdown by Median Owner Occupied Household Income



Figure 1 - Household income and solar adoption 2008-2015, California



## Myth: Marketing is the same

#### Regular process

Learn about solar from neighbor



Get a loan



Take the tax credit

#### Low-income

- Not as common in lowincome neighborhoods
- May have low or no credit score
- May not pay enough taxes to take credit



### Myth: Low-income = bad credit





- Compensation mechanisms
- ✤ Incentives
- ★ Finance ideas





- ✤ Net metering
- ✤ Virtual net metering
- Community Solar











### Finance ideas

- ✤ On-Bill Repayment (OBR)
- ✤ Property-assessed clean energy (PACE)
- 🔆 Pay as you Save (PAYS)
- ✤ Compensating for Low/No Credit Scores
- Third-Party Ownership Models
- 🔆 Group Purchase Programs (Solarize)
- Crowd-funding
- ✤ Federal economic development programs
- 🔆 Green Banks
- Place-based investments



#### CleanEnergy States Alliance



A Directory of State Clean Energy Programs and Policies for Low-Income Residents

> CleanEnergy States Alliance

Catalogs 32 programs in 11 states plus DC

cesa.org



## Tips for state & local officials

- 1. Leverage state energy policies
- 2. Adapt housing and anti-poverty programs
- 3. Focus on institutions, not just individuals
- 4. Increase the value, lower the cost
- 5. Promote volunteerism
- 6. Set up a financial vehicle
- 7. Partner with trusted low-income allies
- 8. Provide tangible benefits to low-income consumers



#### 1. Leverage state energy policy



# 1. Leverage state energy policy

- State RPS, financial incentives, community solar, and net metering policies can all be adapted to support low-income solar.
- Maryland and Colorado have included lowincome in community solar programs
- Washington, D.C. and Massachusetts usetheir RPS programs to provide financial incentives for low-income solar.



#### 2. Adapt policies & programs for solar





#### 2. Adapt policies & programs for solar

- Solar can be cost-effective for energy assistance programs, like LIHEAP and WAP.
- Many other public housing programs, economic development incentives, and job training and placement initiatives.
- HUD has been turning to solar to reduce the \$5 billion a year it spends on utility bills in public housing.



## 3. Solar for the support network



## 3. Solar for the support network

- Institutions that support low-income populations can be easier to reach than individuals
- ✤ Public housing, shelters, clinics, etc.
- Main issue: make it easy for institutions to participate, enable finance that doesn't interfere with main mission
- ★ Ex: Wheatley YWCA women's shelter in DC



## 4. Lower cost, higher value





### 4. Increase value, reduce cost

Increase the value of solar, and lower the cost of installations

- ☆ Net metering, virtual NEM, extra RECs
- Volunteer labor, bulk procurement, soft costs
- Regulatory changes needed in some places
- ★ Ex.: Solarize campaigns



### 5. Promote volunteerism





- Volunteer labor can drive down the cost of installations while providing job training and community service opportunities.
- It is attractive to the public, because it simultaneously helps solve social and environmental problems.
- ✤ Habitat for Humanity and Grid Alternatives
- Supportive policies can help, including financial and promotional support, preferential permitting, and public recognition.



### 6. Set up a financial vehicle





## 6. Set up a financial vehicle

- Finance can be complicated. Establish a lead agency with specialized skills in finance.
- The Connecticut Green Bank is not a single "policy," but a multifaceted vehicle that develops, tests, and deploys innovative financial strategies, and provides leadership to other stakeholders and agencies.
- Requires enabling legislation, transparency, and strict oversight





## 7. Partner with trusted allies

- Government officials and program managers may not be best situated to promote programs in low-income communities.
- Trusted allies, such as low-income outreach and advocacy groups, community action agencies, and other service institutions, can reinforce mutual trust and improve outreach and marketing.

# 8. Make sure low-income consumers benefit



#### 8. Make sure low-income consumers benefit



- \* Bottom line: Are you delivering benefits to lowincome people?
- Solar on a low-income, multifamily apartment building needs to deliver benefits to the tenants.



 $\star$  Example: Housing assistance is capped at 30% of income for rent + utilities



### Discussion

#### Thanks!

**Bentham Paulos** 

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MAY 2017

#### **Bringing the Benefits of Solar Energy to Low-Income Consumers** A Guide for States & Municipalities

Bentham Paulos, PaulosAnalysis



### **Contact Information**

#### SUSTAINABLE SOLAR EDUCATION PROJECT

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Visit our website to learn more about the Sustainable Solar Education Project and to sign up for our e-newsletter:

www.cesa.org/projects/sustainable-solar

Find us online: www.cesa.org

facebook.com/cleanenergystates

@CESA\_news on Twitter





## **Upcoming Webinars**

- Crowd-Financing Solar for Nonprofits Serving Low-Income Communities Thursday, May 25, 1-2pm ET
- Community Solar for Low- and Moderate-Income Consumers Thursday, June 1, 1-2pm ET
- Utility-Driven Solar Projects for Low-Income Customers Thursday, June 8, 1-2pm ET

www.cesa.org/webinars

