#### **RPS Collaborative Webinar**

# ISO-NE's CASPR and State RPSs

Hosted by Warren Leon, Executive Director, CESA

May 23, 2018



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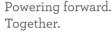
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# **RPS Collaborative**

- With funding from the Energy Foundation and the US Department of Energy, CESA facilitates the Collaborative.
- Includes state RPS administrators, federal agency representatives, and other stakeholders.
- Advances dialogue and learning about RPS programs by examining the challenges and potential solutions for successful implementation of state RPS programs, including identification of best practices.
- To sign up for the Collaborative listserv to get the monthly newsletter and announcements of upcoming events, see: www.cesa.org/projects/renewable-portfolio-standards







# ISO-NE's CASPR and State RPSs Webinar Speakers

- Paul Peterson, Principal Associate, Synapse Energy Economics
- Warren Leon, Executive Director, Clean Energy States Alliance (moderator)







#### **CASPR** and Renewables

#### **Clean Energy States Alliance webinar**

May 23, 2018

Paul Peterson

# **Synapse Energy Economics**

- Founded in 1996 by CEO Bruce Biewald
- Leader for public interest and government clients in providing rigorous analysis of the electric power sector
- Staff of 30 includes experts in energy and environmental economics and environmental compliance
- My experience is primarily with wholesale markets and system planning
- Employed by VT Public Service Board (1990-98), ISO New England (1998-2001), and Synapse Energy Economics (2001-present)

# Today's agenda

## New England Forward Capacity Market

- Initial Design
- Changes
- Results

#### **CASPR**

- Design elements
- Basic operation
- Issues and concerns

#### Discussion

# **Forward Capacity Market**

- Forward Capacity Market (FCM)
  - Three years forward for a one year commitment
  - New resources offer at a price
  - Existing resources offer at zero (or a de-list amount)
  - Demand curve determines range of quantities and prices
  - New resource offer, or de-list price, sets clearing price for all
  - Zonal variations can occur
  - Cleared resources have a capacity supply obligation (MW)
  - Resources are paid monthly (\$/Kw)

# **Forward Capacity Auctions**

- Forward Capacity Auction (FCA)
  - Retirement offers
  - Show of Interest
  - Qualification package
  - Financial assurance
  - Qualified capacity amount from ISO
  - Offer window
  - Descending clock auction starts at high value(\$/kw-month)
  - Price drops until supply and demand meet
  - CSO award triggers additional financial assurance

#### Renewable Technology Resource Exemption

- Implemented with demand curve changes for FCA #7
  - Renewable Technology Resource (RTR) defined as resources eligible for state RPS program
  - RTR eligible to offer into FCA without meeting minimum offer price requirements
  - Capped at 200 MW of each FCA
  - Roll-over (up to 600 MW) allowed over multiple FCAs
  - Through FCA #12, four auctions, approximately 136 MW of RTRs cleared
- CASPR eliminates RTR exemption
  - Many stakeholders wanted to retain RTR exemption as a CASPR backstop
  - ISO proposes a phase out over three auctions (through FCA #15), or until roll-over is exhausted (approximately 500 MW)
  - ISO believes RTR is no longer needed and conflicts with CASPR

# **Pay for Performance**

- Implemented with FCA #9
  - All resources with a CSO are subject to performance penalties and rewards
  - All rewards and penalties are balanced between market resources
  - Penalty rate increases over time
    - FCA #9-11: \$2,000 MWh
    - FCA #12-14: \$3,500 MWh
    - FCA # 15: \$5,455 MWh
  - Intended to provide incentive for dual fuel units; not firm gas supply contracts. Non-CSO resources can be rewarded
- Scarcity pricing intervals
  - Triggered whenever ten-minute operating reserves are used for 5 minutes or more (scarcity event)
  - No excuses for failure to perform (maintenance, lack of fuel, calamity)
  - No exceptions due to timing (24 hours, 365 days)
  - Penalty pro-rated based on load level compared to full CSO loads

## **Recent FCM results**

FCA	Delivery Begins	Clearing Price (\$/kW-month)	Commentary
FCA-9	June 2018	\$9.551	<ul> <li>Price set by new gen. 500 MW excess</li> <li>SEMA/RI clears at \$17.728 (\$11.08 for Existing). Insufficient capacity.</li> <li>Retired: Brayton Point</li> <li>RTR: 16 MW</li> </ul>
FCA-10	June 2019	\$7.03	<ul> <li>Price set by new gen. 1,400 MW excess.</li> <li>Retired: Pilgrim</li> <li>RTR: 56 MW</li> </ul>
FCA-11		\$5.297	<ul> <li>Price set by resource exit. 1,700 MW excess</li> <li>&gt;500 MW of New EE cleared (backlog).</li> <li>No new gen (only uprates)</li> <li>RTR: 31 MW</li> </ul>
FCA-12		\$4.631	<ul> <li>Price set by resource exit. 1,100 MW excess.</li> <li>358 MW of new EE</li> <li>No new gen (only uprates)</li> <li>RTR: 33 MW</li> </ul>

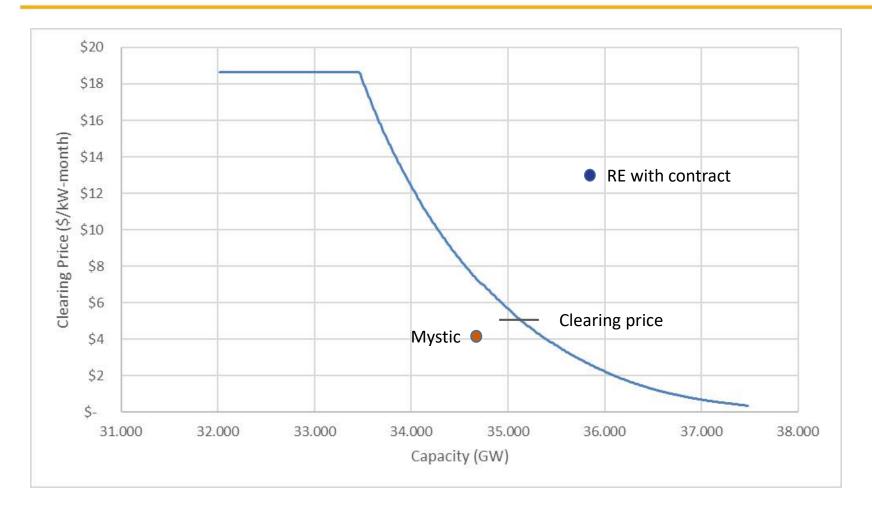
#### CASPR

- Competitive Auctions with Subsidized Sponsored Policy Resources
- Sponsored Resources definition
  - Resources defined as of January 1, 2018
  - Renewable, clean, or alternative technology resources
  - Expands RTR definition to include large hydro
- Dual goals of integrating markets and public policy
  - Maintain competitive markets with a Minimum Offer Price Rule (MOPR)
  - Avoid paying for duplicate capacity resources.
  - Other options rejected:
    - Carbon adder
    - Two-tier capacity auction
- FERC Order March 2018 [Docket No. ER18-619]
  - Approves ISO CASPR decision
  - Comments and dissent from all Commissioners

#### **CASPR**

- FCA runs first and assigns CSOs to resources
  - Retiring resources with a CSO are required to enter Substitution Auction
  - New resources cannot enter Substitution Auction
  - Existing resources have option to enter Substitution Auction
- Substitution auction runs directly after FCA
  - Demand bids can be at or below CSO value
  - Demand bids can be negative
  - Supply bids are not reviewed for price
- Starts with FCA-13 (February 2019) and all subsequent auctions until it is modified!

# **Hypothetical FCA**



# **Hypothetical CASPR Result**

- FCA Clears at \$5.00
  - Mystic's retirement bid clears, gets a Capacity Supply Obligation (CSO) at \$5
  - New Renewable Energy (RE) offer does not clear. No CSO.
- Substitution Auction clears at \$2
  - Our one RE resource submits an offer in Substitution Auction of \$2
  - RE and Mystic swap CSO
  - Mystic is retired, with a 1-year "severance payment" of \$3/kW-month, or \$36,000/MW
    - If all 2,000 MW, this amounts to paying Exelon ~\$72m to retire
  - RE clears at \$2 for this FCA, gets a CSO
  - RE enters all subsequent auctions as an Existing resource. Presumably will clear and get the FCA price in all future auctions (until they de-list or retire).
- Many details about pro-rating resources and other design elements

#### First Substitution Auction FCA #13

#### **Substitution Auction Elections for FCA #13 (CCP 2022-2023)**

Substitution Auction Demand Bids*	
Capacity Zone	Aggregate MWs
Southeast New England	2062.382
Northern New England	0.041
Rest-of-Pool	112.276
Grand Total	2174.699

Substitution Auction Supply Offers	
Capacity Zone	Aggregate MWs
Southeast New England	1991.492
Northern New England	557.660
Rest-of-Pool	354.694
Grand Total	2903.846

# Questions?

Paul Peterson

ppeterson@synapse-energy.com

# Thank you for attending our webinar

Warren Leon RPS Project Director, CESA Executive Director

wleon@cleanegroup.org

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- Electricity Affordability Metrics for the U.S. (6/14)
- State Programs for Clean Energy in Local Jurisdictions: Examples from New York and Oregon (7/11)
- Expanding Solar PV Finance and Markets in Connecticut and Minnesota (8/2)
- Building Markets: Energy Storage in Massachusetts and Offshore Wind in Rhode Island (8/9)

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