Energy Storage Technology Advancement Partnership (ESTAP) Webinar

Energy Storage 101, Part 2: Best Practices in State Policy

Hosted by Todd Olinsky-Paul, CESA

July 23, 2019







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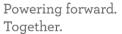






























Energy Storage Technology Advancement Partnership (ESTAP) (bit.ly/ESTAP)

ESTAP is supported by the U.S. Department of Energy Office of Electricity and Sandia National Laboratories, and is managed by CESA.

ESTAP Key Activities:

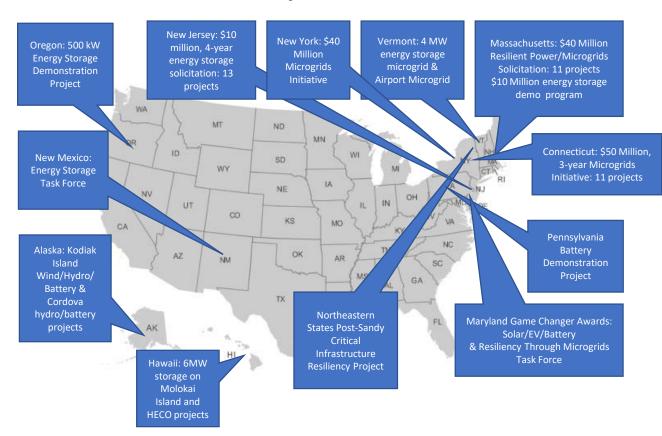
- 1. Disseminate information to stakeholders
 - ESTAP listserv >5,000 members
 - Webinars, conferences, information updates, surveys.
- 2. Facilitate public/private partnerships to support joint federal/state energy storage demonstration project deployment
- 3. Support state energy storage efforts with technical, policy and program assistance







ESTAP Project Locations:



Energy Storage 101, Part 2: Best Practices in State Policy



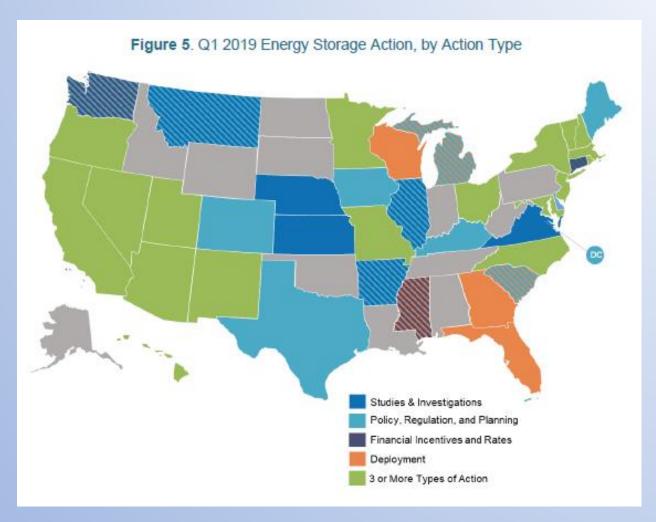
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Energy Storage: The Policy Landscape and State Policy Tools



Source: The 50 States of Grid Modernization: Q1 2019 Quarterly Report

Federal landscape

- Investment Tax Credit (ITC)
- FERC orders regulating wholesale markets
- State policy/regulatory support (DOE-OE, national labs)





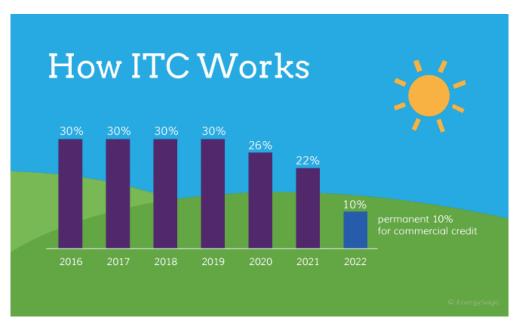






Federal Investment Tax Credit (ITC)

- Can be applied to both solar and storage so long as storage is renewably charged (75% cliff)
- ITC will decline beginning in 2020. Residential ITC will disappear by 2022. Commercial ITC will remain at 10% after 2022.



NOTE: The federal Investment Tax Credit (ITC) is available to US companies. It is not available to companies registered in Puerto Rico. An incentive for Puerto Rican developers would need to compensate for the unavailability of the ITC.

- 2016 2019: The tax credit remains at 30 percent of the cost of the system.
- 2020: The tax credit declines to 26 percent of the cost of the system.
- **2021:** The tax credit declines to **22 percent** of the cost of the system.
- **2022 onwards:** Owners of new **commercial** solar energy systems can deduct **10 percent** of the cost of the system from their taxes. *There is no longer a federal credit for residential solar energy systems.*

FERC orders in wholesale markets

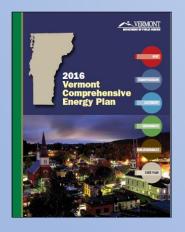
 FERC Order 841: Requires wholesale electric power markets to allow for the participation of energy storage resources, taking into account the operational characteristics of storage



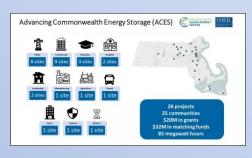
- FERC Order 890: Allows participation by non-generator resources in the RTO/ISO ancillary services markets, including regulation; prevents undue discrimination and preference in transmission service
- FERC Orders 719 and 745: Improves DR participation in the wholesale power markets
- FERC Order 755: Requires pay for performance in frequency regulation
- FERC Order 784: Allows third-party provision of ancillary services and regulates accounting and financial reporting for new electric storage facilities
- FERC Order 794: Defines the amount of frequency response required; regulates measurement and provision of frequency response

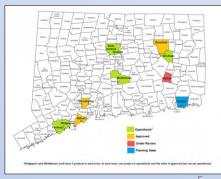
State policy & regulatory support (DOE-OE, national labs)

- Regulatory support examples
 - Regional utility regulators' storage workshops in Pacific Northwest, Southwest and Southeast
- Policy support examples
 - Connecticut: technical support for DEEP microgrid grant program, CT Green Bank energy storage rebate (in development)
 - Massachusetts: technical support for MA Clean Energy Council to help develop ACES energy storage demonstration grant program; technical support to projects
 - Vermont: technical support to Vermont Department of Public Service to write state energy storage study for the state legislature









State Policy Tools

- Studies and planning
- 2. Grants (demonstration projects)
- 3. Longer-term policy and programs
 - a. Utility mandates/procurement targets
 - i. Storage procurement targets
 - ii. Storage in renewable/clean energy portfolio standards
 - iii. Clean peak standards
 - b. Rebates
 - c. Storage adders in solar incentive programs
 - d. Storage incentives in energy efficiency programs
 - e. Tax incentives
 - f. Financing/clean energy financial institutions
 - g. Market and regulatory reform
 - h. Removal of barriers/soft costs
 - i. Technical assistance, tools, and resources



Utility Mandates/Procurement Targets

 CA: 1,825 MW by 2020 (CEC added 500 MW to the original 1,325)

• MA: 1,000 MWh by 2025

• **NJ:** 2,000 MW by 2030 (600 MW by 2021)

• **NY:** 3,000 MW by 2030 (1,500 MW by 2025)

 OR: 5 MWh by 2020 (capped at 1% of utility's peak load) Example: California procurement targets (2013)

Storage Grid Domain Point of Interconnection	2014	2016	2018	2020	Total
Southern California Edison		-			
Transmission	50	65	85	110	310
Distribution	30	40	50	65	185
Customer	10	15	25	35	85
Subtotal SCE	90	120	160	210	580
Pacific Gas and Electric					
Transmission	50	65	85	110	310
Distribution	30	40	50	65	185
Customer	10	15	25	35	85
Subtotal PG&E	90	120	160	210	580
San Diego Gas & Electric					
Transmission	10	15	22	33	80
Distribution	7	10	15	23	55
Customer	3	5	8	14	30
Subtotal SDG&E	20	30	45	70	165
Total - all 3 utilities	200	270	365	490	1,325

Notes: - Utilities may own up to 50% of required storage capacity

- CA added another 500 MW to this requirement (total 1,825 MW)
- CPUC prioritizes "public sector and low-income customers"

California storage procurement progress (8/2018)

Table 1: IOU AB 2514 Energy Storage Procurement

Pacific Gas and Electric										
	Target	On-Line Storage	Approved, Some Are in Progress	Pending Approval	TOTAL PROCURED					
Transmission	310	0	0	692.5	692.5					
Distribution	185	6.5	10	20	36.5					
Customer	85	26.1	0	20	46.1					
Southern California	Edison									
	Target	On-Line Storage	Approved, Some Are in Progress	Pending Approval	TOTAL PROCURED					
Transmission	310	20	100	0	120					
Distribution	185	56	65.5	10	131.5					
Customer	85	110	195	0	305					

San Diego Gas & Electric On-Line Approved, Some TOTAL Target Pending Storage Are in Progress Approval PROCURED Transmission 80 Distribution 55 57.1 43.6 13.5 30 Customer 30 30 TOTAL - All IOUs 1,325 332.2 423 742.5 1,497.7

Rebates

CA – Self Generation Incentive Program (SGIP) (re-funded in 2018 at \$830 million through 2025)

NY – Market Acceleration Bridge Incentive Program (\$350 million)

SGIP

Summary: The program was originally conceived in 2001 as a peak load reduction program supporting mainly solar PV. It was modified in 2011 to focus on greenhouse gas emissions reductions, and again in 2016 to focus 79% of the program budget on energy storage. The program is ratepayer-funded.

Program design: The SGIP program offers an up-front rebate in a declining block structure. There is a 25% "Equity" (low income) carve-out, defined geographically by environmentally disadvantaged and low-income communities, and affordable housing. 15% of SGIP budget is reserved for residential customers.

Program statistics: Since it was refocused on storage in 2016, SGIP has:

- Disbursed \$158 million in incentive payments
- Supported 828 behind-the-meter battery projects (residential and nonresidential) representing almost 67 MW of SGIP rebated capacity (defined as average discharge power across two hours). Another \$31 million is reserved or pending.

Rebates – Pros and Cons

Advantages:

- · Gives customers needed assistance in defraying up-front capital and installation costs
- · Provides a reliable, long-term, financeable market structure for developers
- Helps to build markets
- Developers can provide marketing and aggregation services
- · Works for residential and commercial customers, regardless of tax status or system size
- · Gives the state complete control over incentive rates and overall program budget
- Can be modified to provide extra support for LMI customers, in the form of adders, carve-outs, and low- or no-cost financing
- · Rates can be adjusted to meet state goals
- · Program statistics are easy to track
- Declining block structure compensates for declining system costs, encourages early adoption
- · Works well in tandem with utility procurement mandate (which has a BTM carve-out)

Disadvantages:

- Equity carve-out has not been effective at stimulating LMI participation in SGIP, and small equity rate adders are likely not sufficient to address the problem (could be addressed by providing a more meaningful LMI adder, low- or no-cost financing, etc).
- Rebate provides little opportunity for price signals and no direct control over system operations. Without price signals or direct control, energy storage deployed through rebates may not be effective at meeting state goals such as peak load reduction or greenhouse gas emissions reduction. This is documented in the 2017 SGIP impact evaluation report.
- · Initially, all SGIP program funds became available on a specific day, with the result that the majority were claimed by commercial/industrial projects, leaving little for residential customers. This was remedied by making rebates in later steps available throughout the year, but could have been avoided through the use of carve-outs for residential, commercial and equity customers.

Storage adders in existing solar incentive programs

Massachusetts, New York, Nevada

Example: Solar Massachusetts Renewable Target (SMART)

Summary: The SMART solar rebate replaced the previous SREC program in 2018. SMART is a declining block tariff program that provides fixed base compensation over a 10- or 20-year term. In addition to offering solar rebates, the SMART program offers a storage adder for new batteries connected with new solar PV behind customer meters.

The storage adder is stackable with other adders:

- Building Mounted Solar
- Floating Solar
- Solar on a Brownfield
- Solar on an Eligible Landfill
- Canopy Solar
- Agricultural Solar

- Community Shared Solar
- Low Income Property Solar
- Low Income Community Shared Solar
- Public Entity Solar
- Energy Storage
- Solar Tracking

In order to be eligible, energy storage must meet certain SMART program requirements:

- **Power rating:** storage must be at least 25% of the rated capacity of the associated solar; capacity above 100% of solar will not receive the incentive.
- Capacity rating: storage must be at least two hours in capacity. Capacity above 6
 hours will not receive the incentive.
- Efficiency: storage must achieve at least 65% round trip efficiency.
- Data reporting: storage must report 15-minute interval data to the solar program administrator for at least the first year of operation, and up to five years on request.
- **Operations:** storage must discharge at least 52 complete cycle equivalents per year. If decommissioned or non-functional for more than 15% of a year, storage may be disqualified from continuing to receive the incentive.
- **Services provided:** The storage system must either a) reduce on-site customer peak demand or b) increase self-consumption of on-site generated solar energy.

How are SMART storage incentives calculated?

The SMART program uses an extremely complicated formula to calculate the storage adder:

$$Energy\,Storage\,Adder = \left[\frac{\left(\frac{ESkW}{PVkW}\right)}{\left(\left(\frac{ESkW}{PVkW}\right) + \exp\left(0.7 - \left(8*\left|\left(\frac{ESkW}{PVkW}\right)\right)\right)\right)}\right]*\left[0.8 + \left(0.5*\ln\left(\frac{ESkWh}{ESkW}\right)\right)\right]*\,Base\,Adder$$

The short version of this is that the SMART solar incentive ranges from \$0.28 - \$0.34/kWh and the storage adder ranges from \$0.045 - \$0.075/kWh (based on solar generation).

To find out what your system might qualify for, use the SMART energy storage adder calculator at https://www.mass.gov/media/1909851/download?ga=2.171629923.213713902.1536675176-483334923.1493903549

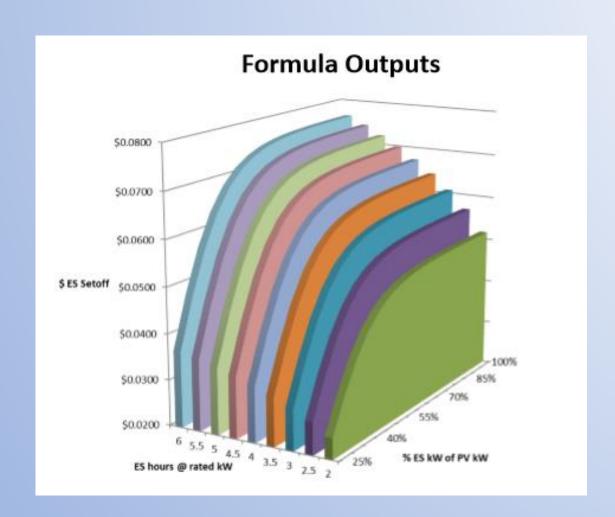
More program guidelines on the SMART energy storage adder can be found at https://www.mass.gov/files/documents/2018/09/13/Energy%20Storage%20Guideline%20FINAL%20091318.pdf

These and other program guidance documents are at https://www.mass.gov/info-details/solar-massachusetts-renewable-target-smart-program#general-information-

For a rough idea of the value of the SMART energy storage adder, consult this matrix:

		Storage Hours @ Rated Capacity									
	Minimum								Maximum		
Storage kW as % of Solar	2	2.5	3	3.5	4	4.5	5	5.5	6		
25%	\$0.0247	\$0.0271	\$0.0291	\$0.0307	\$0.0321	\$0.0334	\$0.0345	\$0.0356	\$0.0365		
30%	\$0.0321	\$0.0352	\$0.0377	\$0.0399	\$0.0418	\$0.0434	\$0.0449	\$0.0462	\$0.0474		
35%	\$0.0382	\$0.0419	\$0.0450	\$0.0476	\$0.0498	\$0.0517	\$0.0535	\$0.0551	\$0.0565		
40%	\$0.0428	\$0.0470	\$0.0504	\$0.0533	\$0.0558	\$0.0579	\$0.0599	\$0.0617	\$0.0633		
45%	\$0.0460	\$0.0504	\$0.0541	\$0.0572	\$0.0599	\$0.0622	\$0.0643	\$0.0663	\$0.0680		
50%	\$0.0481	\$0.0527	\$0.0565	\$0.0598	\$0.0626	\$0.0650	\$0.0673	\$0.0692	\$0.0711		
55%	\$0.0494	\$0.0542	\$0.0581	\$0.0614	\$0.0643	\$0.0668	\$0.0691	\$0.0712	\$0.0730		
60%	\$0.0502	\$0.0551	\$0.0591	\$0.0625	\$0.0654	\$0.0680	\$0.0703	\$0.0724	\$0.0743		
65%	\$0.0507	\$0.0557	\$0.0597	\$0.0631	\$0.0661	\$0.0687	\$0.0710	\$0.0731	\$0.0750		
70%	\$0.0511	\$0.0560	\$0.0601	\$0.0635	\$0.0665	\$0.0691	\$0.0715	\$0.0736	\$0.0755		
75%	\$0.0513	\$0.0562	\$0.0603	\$0.0638	\$0.0667	\$0.0694	\$0.0717	\$0.0739	\$0.0758		
80%	\$0.0514	\$0.0564	\$0.0605	\$0.0639	\$0.0669	\$0.0696	\$0.0719	\$0.0740	\$0.0760		
85%	\$0.0515	\$0.0565	\$0.0606	\$0.0640	\$0.0670	\$0.0697	\$0.0720	\$0.0742	\$0.0761		
90%	\$0.0515	\$0.0565	\$0.0606	\$0.0641	\$0.0671	\$0.0697	\$0.0721	\$0.0742	\$0.0762		
95%	\$0.0515	\$0.0566	\$0.0607	\$0.0641	\$0.0671	\$0.0698	\$0.0721	\$0.0743	\$0.0762		
100%	\$0.0516	\$0.0566	\$0.0607	\$0.0641	\$0.0671	\$0.0698	\$0.0722	\$0.0743	\$0.0763		

Reflects value for year 1 projects based on size & duration



Visually, you can see that the energy storage adder increases up to about 50% of solar capacity, and then flattens out.

Storage in energy efficiency programs

In 2019, battery storage was included in the Massachusetts energy efficiency program as a peak reduction measure.

To achieve this, two conditions needed to be met:

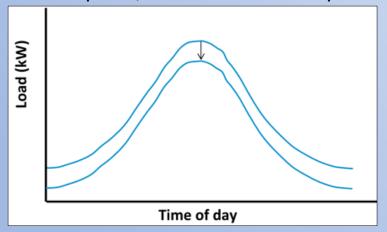
- 1. Redefining efficiency. In order to include storage within the energy efficiency plan, Massachusetts first had to include peak demand reduction, a major application of battery storage, within the efficiency plan.
- 2. Showing that storage is cost-effective. In order for energy storage to qualify for the efficiency plan, it first had to be shown to be cost-effective. This meant that storage had to be able to pass a Total Resource Cost (TRC) test.

1. Redefining efficiency

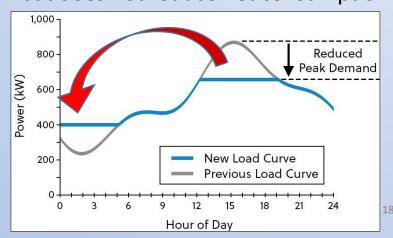
- Traditionally, electrical efficiency is thought of as reducing consumption
 - Storage does not normally qualify due to round trip losses
- Through legislation, Massachusetts expanded the traditional definition of efficiency to include peak demand reduction
 - Storage is well-suited to reducing peak demand, something traditional passive efficiency measures don't do

Key concept: Not all load hours should be valued the same!

Traditional efficiency reduces overall consumption, but does not shift peaks

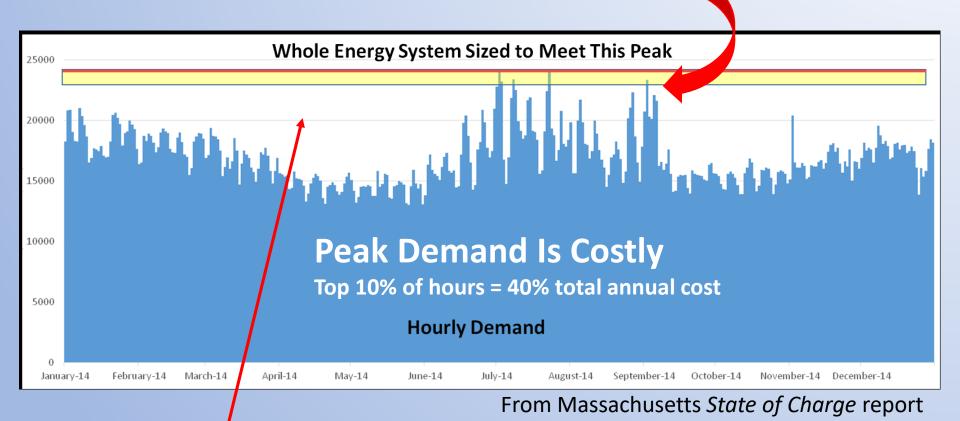


Peak demand reduction reduces peaks, but does not reduce net consumption



The monetizable value of storage is partly due to the high costs of our oversized grid

The highest value of storage is in providing *capacity* to meet demand peaks... *not* in providing bulk energy.



White space = inefficiency in the system

Redefining efficiency

- 2008: Massachusetts *Green Communities Act* requires that efficiency program administrators seek "...all available energy efficiency and demand reduction resources that are cost effective or less expensive than supply."
- 2016: Massachusetts State of Charge report notes that "Storage and other measures that shift load are firmly covered by the intent of the [Green Communities] Act" and adds, "The 2016-2018 Statewide Energy Efficiency Investment Plan ("Three Year Plan") identifies peak demand reduction as an area of particular interest.... Energy storage, used to shift and manage load as part of peak demand reduction programs, can be deployed through this existing process."
- 2018: Massachusetts "Act to Advance Clean Energy" specifically allows the use of energy efficiency funds to support the deployment of cost-effective energy storage "if the department determines that the energy storage system installed at a customer's premises provides sustainable peak load reductions."

2. Showing that storage is cost-effective

Massachusetts Battery Storage

Measures: Benefits and Costs

July 2018 – White Paper Applied Economics Clinic To qualify for state energy efficiency plans, storage must pass a cost/benefit test

Table 17. Total benefits and costs

Parameter for 2019	Low- Income	C&I		
Total Electric Benefits (\$)	\$36,296	\$155,782		
Total Resource Cost (\$)	\$13,163	\$46,322		
Benefit-Cost Ratio	2.8	3.4		

Source: Applied Economics Clinic calculations

Prepared for: Clean Energy Group Author:

Elizabeth A. Stanton, PhD

www.aedinic.org July 31, 2018

[AEC-2018-07-WP-02]

CEG published independent economic analysis by AEC – July, 2018

Storage BCRs from Massachusetts EE plan PAs

NOTE: These numbers do not include non-energy benefits!

BCRs	CapeLight		Eversource			National Grid			Unitil			
	2019	2020	2021	2019	2020	2021	2019	2020	2021	2019	2020	2021
Residential Advanced Demand Ma	anagen	ent Pro	gram (A	2e)								
Program BCRs	1.6	24	24	1.0	1.4	1.6	1.5	2.4	2.5	0.7	1.1	1.2
Direct Load Control	4.9	6.6	7.4	5.0	5.0	5.0	5.3	5.5	5.3	5.2	9.6	9.6
Behavioral DR												
Storage System and Performance		3.0	3.0									
Storage Dally Dispatch				1.5	1.5	1.5	4.9	4.9	5.0			
Storage Targeted Dispatch				0.0	0.0	0.0	0.1	0.1	0.1			
EV Load Management								0.8	0.8			
Income-Bigible Advanced Deman	d Mana	gemen	t Progra	m (81b)	Ř							
Program BCRs		2.3	2.4					2.4	24			
Direct Load Control		200010						-				
Behavioral DR												
Storage System and Performance		3.0	3.0									
Storage Daily Dispatch						No L	MI Pr	ograi	m Off	ering	S	
Storage Targeted Dispatch								Ŭ		Ŭ		
EV Load Management										14		
Commercial/Industrial Advanced i	Deman	d Mana	gement	Program	n (C2q)							
Program BCRs	7.5	46	47	2.9	2.9	2.8	7.9	4.8	4.9	2.7	2.9	31
Interruptible Load	9.7	9.8	9.8	7.9	7.9	7.9	7.5	7.5	7.5	4.2	4.2	4.2
Winter Interruptible Load												
Storage System and Performance		3.0	3.0									
Storage Dally Dispatch				1.7	1.7	1.7	4.9	4.9	5.0	6.2	6.2	6.2
Storage Targeted Dispatch				3.2	3.2	3.2	0.1	0.1	0.1	0.1	0.1	0.1
Custom	8.3	8.3	8.3		2.0	2.0	1.3	1.3	1.3			

RESULTS:

- Massachusetts 2019-2021 energy efficiency plan includes BTM storage as an Active Demand Reduction measure (for the first time)
- Incentive is actually a payment for performance based on peak demand reduction
- Incentive payments = ~\$13 million over three years
- Expected results = ~34 MW new behind-the-meter storage

Shortcomings:

- No enhanced incentive, financing or carve-out for low-income customers
- No up-front rebate
- Numerous omissions mean storage BCRs are likely too low

Compensation rates (from National Grid)



Note: Customers can participate in the EE load reduction program while engaging in net metering and demand charge management, and could qualify for the SMART solar rebate with storage adder

Project Economics Example

A commercial customer participating in the targeted dispatch program installs a 60 kWh battery and signs up for a \$200/kW summer daily dispatch program. Assuming perfect call response:

Incentive payment calculation:

60 kWh battery = 20 kw/hr load reduction averaged over 3-hour calls.

20 kW average load reduction x \$200 incentive rate = \$4,000 maximum payout

Duration of discharge matters!

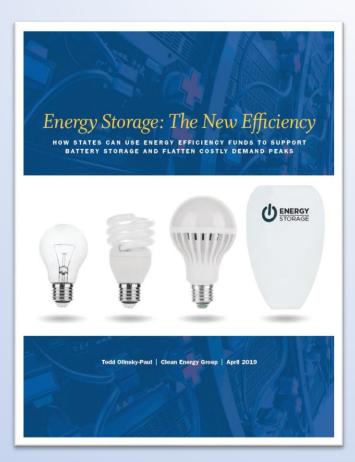
The same 60 kWh battery could earn \$6,000 if the duration of the discharge call were 2 hours instead of 3 ($60/2 = 30 \times $200 = $6,000$)

Energy Storage: The New Efficiency

How States Can Use Efficiency Funds to Support Battery Storage and Flatten Costly Demand Peaks

Report does four things:

- 1. Explains how Massachusetts incorporated battery storage into its energy efficiency plan, and how other states can do the same
- 2. Discusses issues and best practices in **battery** incentive design
- 3. Introduces battery storage cost/benefit analysis
- 4. Assigns, for the first time, dollar values to seven non-energy benefits of storage



Published April 4, 2019 by Clean Energy Group

Comparison: Storage in MA SMART Solar Program vs. MA Energy Efficiency Plan

Behind-the-meter energy storage in MA may be eligible for both the SMART incentive and the energy efficiency incentive. Some important differences between these two programs are summarized below.

- SMART incentive:
 - Storage must be paired with solar
 - New systems only
 - Deployment incentive with operational requirements, based on solar production
 - Incentive based on relative size and duration of storage system
- Energy Efficiency performance incentive:
 - Storage can be stand-alone or paired with renewables
 - New systems only
 - Performance incentive is seasonal (summer / winter) with five-year contract
 - Incentive based on average load reduction during dispatch calls

Tax incentives

Maryland

Summary: On May 4, 2017, Maryland became the first state to offer an income tax credit for energy storage systems. Tax credits are capped at 30 percent of the total installed system cost, or up to \$5,000 for residential systems and up to \$75,000 for commercial systems. Storage can be stand-alone or solar connected.

Maryland's energy storage income tax credit is funded at \$750,000 annually through the 2022 tax year. The budget is divided, with \$300,000 available for residential customers, \$450,000 for commercial customers on a first-come, first-served basis.

Results: In the program's first year (2018), 61 residential customers and one commercial customer in Maryland claimed the energy storage income tax credit. In total, \$237,112 was disbursed.

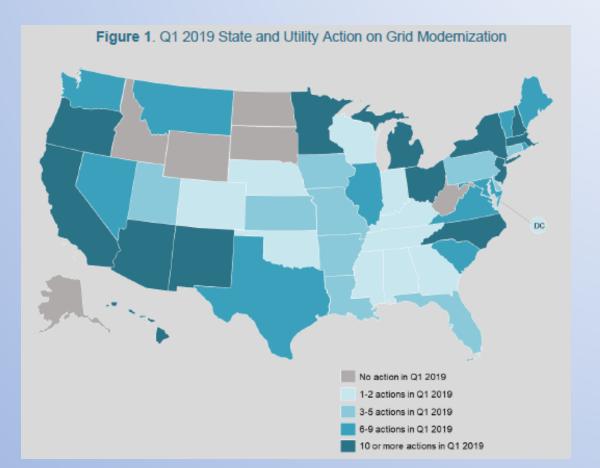
Conclusion: In the absence of other economic drivers, such as performance incentives or demand charge management opportunities, tax incentives alone are unlikely to significantly move the market.

Lowering Soft Costs

- Financing/clean energy financial institutions
 - Green banks
 - Low/no interest loans
 - PACE programs
- Market and regulatory reform
 - Net metering
 - Capacity rules
 - Third party aggregation/virtual peakers
- Removal of barriers to deployment
 - Siting and permitting reforms
 - Interconnection rules
- Technical assistance, tools, and resources
 - Public technical assistance
 - Best practices guides
 - State vetted equipment and installer lists

Larger System/Market Reforms

- Clean peak standards (MA)
- Resiliency programs (MA, NY, CT, NJ)
- Grid modernization (NY, WA, NH, OH, MA, AZ, others)



Source: The 50 States of Grid Modernization: Q1 2019 Quarterly Report

Other

Colorado:

- Storage as a consumer right
- Storage in utility IRPs

Senate Bill 18-009 gives Colorado consumers the right to:

- Install energy storage systems of up to 25 kW on their properties
- Streamlined interconnection process for solar-plus-storage installations
- Only one revenue meter is needed

House Bill 18-1270 requires Colorado utilities to:

- Include energy storage in their planning processes, including
 - modeling assumptions to assess the costs and benefits of energy storage
 - model contracts for the procurement of energy storage systems
- The law also stipulates that energy storage may be owned by an electric utility or any other person.

First National Survey of Demand Charge Rates

Based on a survey of more than 10,000 utility tariffs, Nearly 5 million commercial customers may be paying more than \$15/kW in demand charges



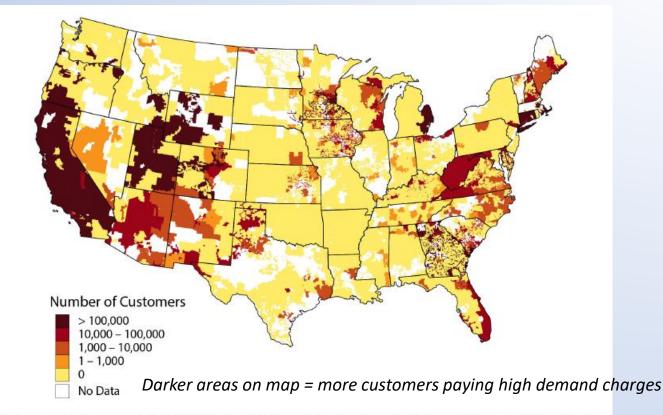


Figure 1. Number of commercial electricity customers who can subscribe to tariffs with demand charges in excess of \$15/kW.

What policies are needed?

- 1. Customer *rebate programs* for behind-the-meter storage
- 2. Inclusion of battery storage in state energy efficiency programs
- 3. Integration of storage into *existing clean energy programs* (energy efficiency plans, solar incentives, REC programs) ³²

Conclusions

- Storage markets are underdeveloped, and many valuable services are not yet monetizable; state policies and programs can help bridge funding gaps and jump-start markets.
- Incorporating storage into existing programs with dedicated funding, such as solar incentives, energy efficiency and procurement mandates, can be a fast and effective way to provide support.
- Technical assistance is important to ensure projects will be successful.
- Issues of customer ownership and low-income access to storage need to be addressed when states draft energy storage policy and regulations.
- There is no silver bullet. States should incorporate a variety of policy approaches—customer incentives, procurement standards, financing support, regulatory reform, and soft cost reductions.

Thank You to:

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ESTAP Website: http://bit.ly/CESA-ESTAP

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Thank you for attending our webinar

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